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UNITED STATES ATTORNEY

Judge Barbara Jacobs Rothstein

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BY CLERK AT SEATTLE  
WESTERN DISTRICT COURT  
DEPUTYUNITED STATES DISTRICT COURT  
WESTERN DISTRICT OF WASHINGTON  
AT SEATTLE

UNITED STATES OF AMERICA,

Plaintiff,

v.

EARNEST JAMES UJAAMA,

Defendant.

NO. CR02-0283R

GOVERNMENT'S  
MEMORANDUM IN  
SUPPORT OF DETENTION

Comes now the United States of America, by and through John McKay, United States Attorney for the Western District of Washington, Andrew R. Hamilton and Todd Greenberg, Assistant United States Attorneys for said District, and George Z. Toscas, Trial Attorney for the Department of Justice, and respectfully submit this memorandum in response to the defendant's motion seeking revocation of Magistrate Judge Weinberg's detention order.

A statement of the factual and procedural background of this case, and a list of the factors presented to Magistrate Judge Weinberg by the Government in its proffer at the detention hearing, have already been presented to the Court in the Government's response to the defendant's emergency motion seeking to alter the conditions of his release.

1. Defendant's Request for an Evidentiary Hearing:

Relying upon the case of United States v. Koenig, 912 F.2d 1190 (9th Cir. 1990), the defendant has requested the Court to hold an evidentiary hearing and to require the

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1 Government to present witnesses and produce evidence justifying his detention. The  
2 Government respectfully asks that this request be denied.

3 In Koenig, the Ninth Circuit held that when reviewing the propriety of a detention order,  
4 a district court is to make its own *de novo* review of the facts presented at the detention hearing.  
5 United States v. Koenig, 912 F.2d 1190, 1192-93 (9th Cir. 1990). In such a review, the district  
6 court should examine the evidence that was presented to the magistrate judge and make its own  
7 independent determination of whether the magistrate judge's findings are correct. Id.

8 This independent review does not require an evidentiary hearing: "Even under the  
9 proper *de novo* review, the district court, while empowered to do so, is not required to hold an  
10 evidentiary hearing when no evidence is offered that was not before the magistrate." Koenig at  
11 1193. When considering an appeal of a detention order, a district court has the discretion to  
12 "start over from scratch" -- or instead adopt the record of the proceedings conducted by the  
13 magistrate judge. United States v. Lutz, 207 F. Supp.2d 1247, 1251 (D. An. 2002). This is a  
14 decision that is entrusted to the sound discretion of the district court. Id. The Government  
15 does not intend to introduce any additional evidence on the issue of detention, and will rely  
16 upon the record already presented to Magistrate Judge Weinberg.

17 Even though the ultimate determination of the propriety of detention is to be decided  
18 without deference to the magistrate judge's ultimate conclusion, the Court is not required to  
19 start over and proceed as if the magistrate judge's decision and findings had never existed.  
20 Koenig at 1192-93. The Court is not required to operate in a vacuum. Magistrate Judge  
21 Weinberg is one of the most experienced magistrate judges in the entire country. He has  
22 always been demanding and precise in the conduct of his hearings, and has been liberal in his  
23 decisions favoring release over detention. His findings and conclusions in regard to the issue  
24 of the defendant's detention are extremely persuasive. While the Court is instructed not to  
25 review Magistrate Weinberg's decision under the "clearly erroneous" standard or any other  
26 standard of deference, it is also very clear that the Court is not required to ignore this decision  
27 either.

1        There is no dispute over the truth of the factual representations made by the Government  
 2 in its proffer to Magistrate Judge Weinberg. The defendant has not claimed that those facts  
 3 were false or inaccurate in any way. What is disputed by the defendant is the determination by  
 4 the magistrate judge that the defendant poses a risk of flight and a risk of danger to the  
 5 community. What is disputed by the defendant is the conclusion of the magistrate judge that  
 6 the defendant should be detained pending trial. Such disputes do not require a new evidentiary  
 7 hearing.

8        In his motion to revoke the order of detention, the defendant has made a general  
 9 statement that he now disputes the Government's proffer. This blanket statement is insufficient  
 10 to require an evidentiary hearing. There is no indication from the defendant which of the facts  
 11 presented by the Government were inaccurate or false. See United States v. Cardenas, 784  
 12 F.2d 937, 938 (9th Cir. 1986) (once the defendant asserted that certain proffered information at  
 13 detention hearing was incorrect, the magistrate judge decided to hear live testimony concerning  
 14 the alleged false information).

15        At a detention hearing, the defendant is not entitled to test the credibility of the  
 16 Government's sources, to conduct a mini-trial on the merits of the case, or to use the detention  
 17 hearing as a tool to seek additional discovery. See United States v. Smith, 79 F.3d 1208, 1209  
 18 (D.C. Cir. 1996) (pretrial detention hearing should never be a discovery device for the defense  
 19 or a trial on the merits); United States v. Cheeky, 814 F. Supp.1430, 1437 (D. Alaska 1992),  
 20 aff'd, 36 F.3d 1439 (9th Cir. 1994) (*de novo* review does not mean that the Court must hold a  
 21 new hearing to evaluate credibility disputes or to grant further argument).

22        The Government requests that the defendant's motion for a new evidentiary hearing be  
 23 denied. While this Court has the discretion to require the parties to present evidence in the  
 24 context of an evidentiary hearing, it also has the discretion not to require such a hearing.

## 25        2. The Government's Proffer to the Magistrate Judge:

26        The defendant has contended that his constitutional right to due process was violated by  
 27 the Government when it presented evidence to Magistrate Judge Weinberg in the form of a  
 28 proffer. The Government disagrees with this contention.

1 The case law is exceedingly clear that the Government may proceed in a detention  
 2 hearing by making a proffer of the facts it intends to rely upon. United States v. Winsor, 785  
 3 F.2d 755, 756 (9th Cir. 1986). Virtually every circuit that has considered this matter has  
 4 permitted the Government to proceed by way of proffer at a detention hearing. See: United  
 5 States v. Alcevedo-Ramos, 755 F.2d 203, 206-07 (1st Cir. 1985); United States v. Martir, 782  
 6 F.2d 1141, 1145 (2nd Cir. 1986); United States v. Delker, 757 F.2d 1390, 1395-96 (3rd Cir.  
 7 1985); United States v. Gaviria, 828 F.2d 667, 669 (11th Cir. 1987); and United States v.  
 8 Smith, 79 F.3d 1209 (D.C. Cir. 1996).

9 Bail hearings under the Bail Reform Act, which frequently result in the detention of an  
 10 accused, “*proceed primarily by way of a proffer.*” United States v. Gaviria, 828 F.2d 667, 669  
 11 (11th Cir. 1987)(emphasis added). A detention hearing is not to serve as a mini-trial or a  
 12 discovery tool for the defendant. United States v. Contreras, 776 F.2d 51, 55 (2nd Cir. 1985).  
 13 For this reason, a Government proffer need not always spell out in precise detail how the  
 14 government will prove its case at trial, nor specify exactly what sources it will use. United  
 15 States v. Martir, 782 F.2d 1141, 1145 (2nd Cir. 1986). In those cases where the accuracy of  
 16 certain facts contained in the proffer are in question, the district court has the discretion to ask  
 17 for production of the underlying evidence or evidentiary sources on that point. Id.

18 The Government’s election to proceed by way of proffer in the detention hearing before  
 19 Magistrate Judge Weinberg was a proper and legitimate manner in which to present facts  
 20 regarding the issue of detention, and the defendant’s constitutional rights were not violated  
 21 through the use of this established practice.

### 22 3. The Magistrate Judge’s Review of In Camera Materials:

23 Prior to the commencement of the detention hearing, Magistrate Judge Weinberg  
 24 indicated he had reviewed certain applications submitted by the Government in the course of the  
 25 investigation. The defendant contends that this review violated his constitutional rights and he  
 26 asks that Magistrate Judge Weinberg’s detention order be revoked. The Government disagrees  
 27 with the defendant’s contention.  
 28

1       There is nothing improper about a magistrate judge reviewing judicial source material,  
 2 such as prior applications for search warrants, to gain background information before a hearing.  
 3 United States v. Bailey, 175 F.3d 966, 969 (11th Cir. 1999) (Recusal of trial judge not required  
 4 when judge gained knowledge of disputed evidentiary facts through judicial sources.)

5       While it would have been improper for the magistrate judge to consider these sealed  
 6 materials for the purpose of imposing detention at the hearing, United States v. Accetturo, 783  
 7 F.2d 382 (3rd Cir. 1986), that did not happen in this case. Magistrate Judge Weinberg  
 8 specifically stated on the record that he would not consider these materials in any way unless the  
 9 Government included them in its proffer. (Transcript of hearing, pp 7-8). The sealed search  
 10 warrant applications played no factor in his decision to detain the defendant. The law presumes  
 11 a judge will disregard evidence and arguments that have been stricken or are improper.  
 12 Satterfield v. Zahradnick, 572 F.2d 443, 446 (4th Cir. 1978), cert. denied, 436 U.S. 920 (1978).

13       The sealed materials that are the subject of this argument have been provided by the  
 14 Government to defense counsel. Because the magistrate judge did not consider these materials  
 15 in making his decision to order detention, the defendant's argument of constitutional error is  
 16 invalid.

#### 17       4. Prior Detention Hearings:

18       On July 22, 2002, the defendant was arrested in Denver, Colorado, on a material witness  
 19 warrant issued by the Eastern District of Virginia. The defendant stated in his motion to this  
 20 Court that the magistrate judge in the District of Colorado indicated he was considering release  
 21 of the defendant on conditions of electronic home monitoring and the posting of property.  
 22 Because of his "no fly" status, the defendant withdrew his request for release on conditions and  
 23 agreed to be transported to the Eastern District of Virginia by the U.S. Marshal's Service. What  
 24 the defendant has not indicated in his motion is what happened once he arrived in Alexandria,  
 25 Virginia.

26       At his detention hearing in the Eastern District of Virginia, the defendant made the same  
 27 request for release from confinement that he made to the magistrate judge in Denver. During  
 28 this detention hearing, the Government proceeded by way of proffer. At the conclusion of the

1 hearing, the magistrate judge ordered the defendant detained, finding that he posed both a risk of  
2 flight and danger. This order was appealed to the district court. After making a *de novo* review  
3 of the record of the detention hearing, and without the taking of any evidence, the district court  
4 upheld the order of detention.

5 At that time, the defendant was merely a material witness in an investigation of suspected  
6 criminal activity occurring in the Eastern part of the United States. He had not yet been indicted  
7 by a grand jury, and he did not yet face criminal charges carrying a significant mandatory term of  
8 imprisonment upon conviction. The magistrate judge and the district court judge in Alexandria,  
9 Virginia, were correct in their decision to detain the defendant. While their decisions are not  
10 entitled to any standard of deference by this Court, they nevertheless are persuasive factors for  
11 this Court's consideration.

12 Furthermore, because the defendant has been indicted in Count 2 of the Indictment with  
13 the offense of use of a firearm in violation of Title 18, United States Code, Section 924(c), there  
14 is a rebuttable presumption that no conditions or combination of conditions will reasonably  
15 assure the appearance of the person as required and the safety of the community. Title 18,  
16 United States Code, Section 3142(e).

17 At the detention hearing before Magistrate Judge Weinberg, the defendant presented  
18 numerous documents and records to rebut this presumption. However, even when a defendant  
19 presents significant evidence to rebut this statutory presumption, the effect of the presumption is  
20 not eliminated or erased. United States v. King, 849 F.2d 485, 488 (11th Cir. 1988). The  
21 rebutted presumption remains in the case as an evidentiary finding militating against release, to  
22 be weighed along with the other evidence presented at the hearing. King at 488, quoting United  
23 States v. Portes, 786 F.2d 758, 764 (7th Cir. 1985).

24 5. Risk of Flight and Danger:

25 The defendant poses a substantial risk of flight and danger in this case. The facts that  
26 support this conclusion are overwhelming. The defendant's home and immediate family are in  
27 London, England – which has been his home for the past five years. The defendant faces a  
28 substantial mandatory prison term upon conviction. He is a convicted felon and has a history of

1 judicial nonappearances, including five outstanding warrants for his arrest. The defendant has  
2 no known source of income, is thousands of dollars in debt to the mother of his son for unpaid  
3 child support, and yet has traveled unencumbered all over the world. He has pledged a solemn  
4 oath of allegiance to Abu Hamza Al-Masri – one of the most notorious terrorists in the world –  
5 has worked for Abu Hamza Al-Masri at the Finsbury Park Mosque, and has facilitated Abu  
6 Hamza Al-Masri's call for a violent and deadly uprising of Muslims against the nations of the  
7 West. By his own admission, the defendant has personally attended an Al Qaeda-run training  
8 camp in Afghanistan.

9 At the detention hearing before Magistrate Judge Weinberg, defense counsel submitted  
10 numerous records and documents showing that the defendant was deeply involved in this  
11 community during the early 1990's. That record is silent after 1997, a period of time when the  
12 defendant traveled to England and fell under the dominion and control of Abu Hamza Al-Masri.  
13 The transformation of the defendant since 1997 is one of the profound tragedies of this case.

14 The defendant contends he is not a flight risk because he did not attempt to flee when he  
15 learned of the Government's investigation of him. The Government disagrees with this  
16 contention. By the time the defendant learned of this investigation, it was already too late. He  
17 was already under twenty-four hour surveillance by the FBI, a surveillance that he frequently  
18 observed. His ability to fly from the United States was curtailed by the "no fly" status that was  
19 entered. When the defendant traveled to the United States on this last trip, he never dreamed  
20 that he was under investigation or would be facing indictment. By the time he became aware of  
21 this, it was too late for him to abscond.

22 As was stated to Magistrate Judge Weinberg, the defendant poses a significant danger in  
23 this case through his ability and inclination to contact others dedicated to the overthrow of this  
24 country. This includes his three unindicted coconspirators who currently remain at large. In a  
25 society as technologically advanced as ours, the defendant will always have the ability to contact  
26 others who wish to harm this nation. Electronic home monitoring will not prevent this. The  
27 only condition that will ensure the defendant does not contact individuals like Abu Hamza Al-  
28 Masri during the pendency of his trial is that of detention.

1       6. Conclusion:

2       For the foregoing reasons, the United States respectfully requests that the Court detain the  
3 defendant as a flight risk and danger to the community.

4       DATED this 28th day of October, 2002.

5                               Respectfully submitted,

6                               JOHN McKAY  
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